# Shasta College 

## BUDGET COMMITTEE MEETING

April 19, 2017
Room 2314
2:00-3:30 p.m.
MINUTES
CALL TO ORDER: The meeting was called to order at 3:05 p.m. by Committee Chair, Joe Bissell.

## Roll Call:

| x | Jill Ault | x | Kendall Crenshaw | x | Tom Masulis |  | Student Rep. |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| x | Joe Bissell | x | Sara Holmes |  | Morris Rodrigue | x | Susan Schroth |
| x | Don Cingrani |  | Lynda Little |  | Kathy Royce |  |  |

APPROVAL OF MINUTES- April 5, 2017 -Cingrani/Crenshaw. Discussion- A few minor edits were noted for clarification. Motion carried unanimously.

## PUBLIC COMMENTS- None

REPORTS- None

## DISCUSSION/ACTION

## P2 320

We have the P2 figures with 7199 FTES. Apportionment includes P1, P2 and an adjusted report, and then a final number in October. Joe said that we still budget conservatively, and are attempting to make accurate projections, so we have adjusted this years and next year's figures in that projection.

## Budget Planning Parameters (handout)

Joe shared two (2) documents on budget planning parameters and explained that the documents would be combined. Joe asked the group to look at how the budget is built and look at the budgeting parameters (assumptions and parameters to build the budget) for feedback.

Joe pointed out that one of the parameters included is the practice we use in reporting summer census FTES i.e. counting two (2) summers FTES every other year and no summer FTES on the off years. This allows us to keep our FTES base approximately 440 higher than keeping a constant 12 month period to report FTES. If this capability should go away it would drop our annual FTES by approximately 440, along with the funding.

Susan asked about the onetime expense in April. Jill said this is the estimated cost of the off schedule payments for this year, and is the $2 \%$ negotiated by faculty. Don said he liked both documents, and said they were easily understood. Joe said there is a lot of work and research that goes into this and the hope
is that by August the committee will be satisfied with this document, and that it will assist in the budgeting process.

## Transition from conservative budget to realistic budget- How to inform campus

Joe said that after much thought, he believes we are not changing the budgeting practices, but we are changing our projections. All agreed that we are still budgeting conservatively. Don said the fact that we are putting in a projected reduction of costs shows transparency. Joe said it really is a method of conservative and realistic budgeting by adding one line in the budget to explain a discount factor which is related to the potential saving each year through temporary vacant positions. Joe referred to the new four (4) column sheet, and pointed out the dollar amount and percentages for each year, and explained it is historical budget to actuals and excludes transfers. Using this document, Jill calculated a conservative percentage, maybe more than it needs to be, but in line with current budgeting practices. Joe said the $3.5 \%$ used in the tentative budget example could quite possibly be $4 \%$ if they were to revisit some of the budgeting practices. The current document is built and based on 7200 FTES.

Joe explained that other colleges do budget savings through position vacancies, and they do it by adding a line item. As an example San Jose Evergreen District puts in a discount factor using a five (5) year rolling average. This discount factor assists them in projecting their fund balance.

Joe said that all of the grants the District has received are actually saving money in the general fund. Susan said she recently learned about the grant funded positions, and said it would be helpful if this information was communicated to the entire campus community. Jill said a lot of the grants we receive have an administrative allowance which goes to the general fund as revenue. Susan asked if we should capture the savings on this. Jill said it's hard to capture because the grant positions may not all exist if they were not grant funded.

Joe added that we should show the unrestricted and restricted budgets separate at all times because it will give more detail, and it helps in communicating the budget. Susan said the classified union asks for representatives on committees to report out information, and believes it would be good to highlight anything that helps with the general fund and understanding the District budget.

## Titles and description of line item savings in budget- Handout)

Joe said he has given this a lot of thought, and has come up with some additional descriptions for the estimated dollar amount, and likes the term "discount factor".

The line item title is simply, the "discount factor".

The short description explains simply that budgets are created using conservative estimates and a discount factor is calculated based on the review of historical budgets, leading to a more realistic estimate for the ending fund balance.

The long description explains that we are not changing our conservative budgeting practices. The long version also states that salaries and employee benefits are the largest expense in the budget each year, and gives further explanation about the temporary gaps in positions that can create additional dollars each year. The past four (4) years- actual versus budget is being used to determine the discount factor percentage.

Don said he liked the three (3) descriptions. Jill said she agreed, and believes it alleviates some of the concern about the terminology. Don said it gives us global parameters when discussing it and it's a model to follow.

The short description will be used on the Tentative Budget. The long description will be in the budget itself, and will be discussed at an open Board of Trustees meeting. Joe said if the group agrees today on this method, he will bring it to Cabinet and then to the Board. Tom said he believes we have come up with a method for better quantifying the budget.

Don said he would like it communicated that this is not something that Joe Wyse or Morris Rodrigue came up with, but it was work done by the Budget Committee. Don said he believes this is important because the Budget Committee has representation from across all campus constituencies, and there can be an assumption that administration dictates and may have made this change. We should communicate that this is a Budget Committee idea, and administration has listened to our suggestion. Joe agreed, and said this is a good working committee. Sara said with this change, we might get lot of questions and it would be best to be prepared with good answers. All agreed to move this new method "discount factor" to Cabinet.

## 2017-18 Unrestricted General Fund preliminary budget numbers-

Jill updated revenue and expenses projections for 2016-17 which results in projected net income of $\$ 386 \mathrm{~K}$ vs budgeted $\$ 1.4 \mathrm{M}$ loss and an ending fund balance of $\$ 10.8 \mathrm{M}$. Joe said these estimates are still conservative with the $3.5 \%$ discount factor calculation. The 2017-18 Tentative Budget is showing a $\$ 2.3 \mathrm{M}$ loss and then with the discount factor of $3.5 \%$ ( $\$ 1.6 \mathrm{M}$ ), the net loss would be $\$ 750 \mathrm{~K}$. Jill noted the annual cost for the off schedule raise is $\$ 600 \mathrm{~K}$ (onetime dollars), which is actually a planned spend down of the fund balance.

This is the second reading for the 2017-18-Tentative Budget. It will be reviewed by the Budget Committee again on May $3^{\text {rd }}$ and then it will go to Cabinet and College Council.

## Budget Initiatives to Superintendent/President- Tabled until next meeting

OTHER / ANNOUNCEMENTS: None
ADJOURNMENT: 3:00 p.m.
NEXT MEETING DATE: May 3, 2017
Recorded by:
Sherry Nicholas
Executive Assistant
Administrative Services

# Shasta-Tehama-Trinity Joint Community College District 2017-2018 <br> Tentative Budget General Fund - Unrestricted 

| Fund 11 | 2016-2017 <br> Final Budget |  | 2016-2017 <br> Estimated Actuals |  | 2017-2018 <br> Tentative Budget |  | Budget Change <br> Adopted 16/17 to Tentative 17/18 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Beginning Fund Balance | \$ | 10,413,391 | \$ | 10,425,389 |  |  |  |  |
| Estimated Beginning Balance 7/1/17 |  |  |  |  | \$ | 10,595,017 |  |  |
| INCOME |  |  |  |  |  |  |  |  |
| Federal Income |  |  |  |  |  |  |  |  |
| Forest Reserve Fund | \$ | 86,000 | \$ | 86,000 | \$ | 88,000 | \$ | 2,000 |
| Miscellaneous (Adm. Fees, Federal Projects) |  | 147,685 |  | 129,730 |  | 135,627 |  | $(12,058)$ |
| Total Federal Income | \$ | 233,685 | \$ | 215,730 | \$ | 223,627 | \$ | $(10,058)$ |
| State Income |  |  |  |  |  |  |  |  |
| State Apportionment | \$ | 15,252,019 | \$ | 15,675,060 | \$ | 15,751,530 | \$ | 499,511 |
| Educational Protection Act |  | 5,824,286 |  | 5,824,286 |  | 5,824,286 |  | - |
| Board Financial Assistance |  | 99,470 |  | 99,470 |  | 99,470 |  | - |
| Basic Skills |  | 173,366 |  | 173,366 |  | 90,000 |  | $(83,366)$ |
| Faculty Part-time Office Hours |  | 0 |  | 0 |  | 0 |  | - |
| Home Owners Exemption - All Counties |  | 226,400 |  | 226,400 |  | 226,600 |  | 200 |
| Timber Tax Receipts |  | 102,000 |  | 102,000 |  | 102,600 |  | 600 |
| Lottery |  | 908,000 |  | 908,000 |  | 1,000,000 |  | 92,000 |
| Mandated Cost Block Grant |  | 820,000 |  | 800,000 |  | 200,000 |  | $(620,000)$ |
| Miscellaneous: Adm. Fees, State Projects |  | 510,000 |  | 510,000 |  | 539,113 |  | 29,113 |
| Total State Income | \$ | 24,098,626 | \$ | 24,494,757 | \$ | 24,009,774 | \$ | $(88,852)$ |
| Local Income |  |  |  |  |  |  |  |  |
| Property Taxes | \$ | 15,937,009 | \$ | 15,763,968 | \$ | 16,448,100 | \$ | 511,091 |
| Contract Education |  | 20,000 |  | 20,000 |  | - |  | $(20,000)$ |
| Sales |  | 94,230 |  | 94,230 |  | 100,500 |  | 6,270 |
| Rentals and Leases (Facilities) |  | 160,000 |  | 160,000 |  | 160,000 |  | - |
| Interest |  | 50,000 |  | 50,000 |  | 51,500 |  | 1,500 |
| Community Education |  | 160,908 |  | 160,908 |  | 120,000 |  | $(40,908)$ |
| Enrollment Fees |  | 2,120,700 |  | 2,120,700 |  | 2,135,700 |  | 15,000 |
| Non-Resident Tuition |  | 700,000 |  | 700,000 |  | 615,000 |  | $(85,000)$ |
| Student Fees and Charges |  | 113,555 |  | 113,250 |  | 119,370 |  | 5,815 |
| Miscellaneous Local Income |  | 107,000 |  | 107,000 |  | 167,776 |  | 60,776 |
| Total Local Income | \$ | 19,463,402 | \$ | 19,290,056 | \$ | 19,917,946 | \$ | 454,544 |
| Other Financing Sources |  |  |  |  |  |  |  |  |
| Interfund Transfers In | \$ | 0 | \$ | 0 | \$ | 0 |  | 0\% |
| Other Income |  | 7,500 |  | 7,500 |  | 7,500 |  | - |
| Total Other Financing Sources | \$ | 7,500 | \$ | 7,500 | \$ | 7,500 | \$ | - |
| Total Income | \$ | 43,803,213 | \$ | 44,008,043 | \$ | 44,158,847 | \$ | 355,634 |

# Shasta-Tehama-Trinity Joint Community College District 2017-2018 <br> Tentative Budget General Fund - Unrestricted 

Fund 11

| $2016-2017$ | $2016-2017$ | $2017-2018$ | Budget Change <br> Final Budget |
| :---: | :---: | :---: | :---: |
|  | Estimated | Tentative | Adopted 16/17 <br> to Tentative <br> Actuals |
|  |  | Budget | $17 / 18$ |

## EXPENDITURES

Academic Salaries
Instructional Contract
Non Instructional Contract
Academic Administrators Instructional Hourly Non Instructional Hourly Total Academic Salaries
Classified Salaries
Non Instructional Contract
Instructional Aides Contract
Classified Management/Supervisory/Confidential
Non Instructional Hourly
Instructional Aides Hourly
Student Hourly
Total Classified Salaries

Employee Benefits
STRS - State Teachers Retirement
PERS - Public Employees Retirement
Social Security \& Medicare
Medical/Dental/Vision/Life Insurance
Unemployment Insurance
Workers Compensation Insurance
Retirees Health Benefits
Total Employee Benefits

## Supplies

Instructional
Non-Instructional
Total Supplies
Other Operating Expenses
Dues and Memberships
Insurance
Legal and Professional Services
Election
Postage
Staff Development, Travel, and Conference
Building and Equipment Rental/Leases
Personal/Consultant Services
Repairs

| \$ | 9,302,909 | \$ | 9,302,909 | \$ | 10,110,280 | \$ | 807,371 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1,087,044 |  | 1,087,044 |  | 883,041 |  | $(204,003)$ |
|  | 2,105,112 |  | 2,105,112 |  | 2,111,941 |  | 6,829 |
|  | 4,409,549 |  | 4,409,549 |  | 4,854,571 |  | 445,022 |
|  | 203,272 |  | 151,948 |  | 174,608 |  | $(28,664)$ |
| \$ | 17,107,886 | \$ | 17,056,562 | \$ | 18,134,441 | \$ | 1,026,555 |
| \$ | 5,504,521 | \$ | 5,406,983 | \$ | 6,014,122 | \$ | 509,601 |
|  | 572,337 |  | 555,337 |  | 709,189 |  | 136,852 |
|  | 1,858,231 |  | 1,858,231 |  | 1,782,951 |  | $(75,280)$ |
|  | 566,622 |  | 566,622 |  | 562,653 |  | $(3,969)$ |
|  | 207,911 |  | 152,911 |  | 169,616 |  | $(38,295)$ |
|  | 312,803 |  | 265,803 |  | 345,217 |  | 32,414 |
| \$ | 9,022,425 | \$ | 8,805,887 | \$ | 9,583,748 | \$ | 561,323 |
| \$ | 1,716,952 | \$ | 1,682,613 | \$ | 2,319,468 | \$ | 602,516 |
|  | 973,702 |  | 993,176 |  | 1,341,061 |  | 367,359 |
|  | 1,057,658 |  | 1,057,658 |  | 576,714 |  | $(480,944)$ |
|  | 3,264,838 |  | 3,186,482 |  | 3,195,708 |  | $(69,130)$ |
|  | 39,328 |  | 39,328 |  | 40,367 |  | 1,039 |
|  | 541,463 |  | 541,463 |  | 563,119 |  | 21,656 |
|  | 3,136,465 |  | 2,585,862 |  | 2,625,000 |  | $(511,465)$ |
| \$ | 10,730,406 | \$ | 10,086,582 | \$ | 10,661,437 | \$ | $(68,969)$ |
| \$ | 337,053 | \$ | 257,053 | \$ | 317,168 | \$ | $(19,885)$ |
|  | 766,536 |  | 625,818 |  | 733,716 |  | $(32,820)$ |
| \$ | 1,103,589 | \$ | 882,871 | \$ | 1,050,884 | \$ | $(52,705)$ |
| \$ | 118,294 | \$ | 113,294 | \$ | 122,099 | \$ | 3,805 |
|  | 421,361 |  | 411,361 |  | 429,223 |  | 7,862 |
|  | 456,325 |  | 331,912 |  | 476,825 |  | 20,500 |
|  | 90,000 |  | 219,000 |  | - |  | $(90,000)$ |
|  | 56,300 |  | 51,300 |  | 73,700 |  | 17,400 |
|  | 324,652 |  | 309,652 |  | 391,162 |  | 66,510 |
|  | 191,943 |  | 191,943 |  | 192,893 |  | 950 |
|  | 375,763 |  | 295,763 |  | 340,763 |  | $(35,000)$ |
|  | 402,126 |  | 402,126 |  | 388,866 |  | $(13,260)$ |

# Shasta-Tehama-Trinity Joint Community College District 2017-2018 <br> Tentative Budget General Fund - Unrestricted 

| Fund 11 |  | 2016-2017 <br> Final Budget |  | 2016-2017 <br> Estimated Actuals |  | 2017-2018 <br> Tentative Budget |  | get Change <br> pted 16/17 <br> Tentative <br> 17/18 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Utilities/Electricity/Gas/Water/Waste/Telephone |  | 1,014,439 |  | 1,004,439 |  | 1,005,962 |  | $(8,477)$ |
| Service Fees/Other Charges |  | 869,618 |  | 719,618 |  | 917,473 |  | 47,855 |
| Software Licenses and Maintenance |  | 741,159 |  | 721,159 |  | 688,674 |  | $(52,485)$ |
| Advertising, Printing, and Miscellaneous Operating |  | 445,997 |  | 370,997 |  | 391,052 |  | $(54,945)$ |
| Field Trips (Classroom related, athletics) |  | 397,862 |  | 347,862 |  | 386,624 |  | $(11,238)$ |
| Operating Backcharges |  | $(367,000)$ |  | $(367,000)$ |  | $(371,500)$ |  | $(4,500)$ |
| Total Other Operating Expenses | \$ | 5,538,839 | \$ | 5,123,426 | \$ | 5,433,816 | \$ | $(105,023)$ |
| Capital Outlay |  |  |  |  |  |  |  |  |
| Site Development | \$ | 2,800 | \$ | 2,800 | \$ | 2,800 | \$ | - |
| Building Improvement |  | 3,000 |  | 3,000 |  | 3,000 |  | - |
| Library Books |  | 13,700 |  | 13,700 |  | 15,660 |  | 1,960 |
| Equipment |  | 661,051 |  | 627,023 |  | 661,681 |  | 630 |
| Total Capital Outlay | \$ | 680,551 | \$ | 646,523 | \$ | 683,141 | \$ | 2,590 |
| Other Outgo |  |  |  |  |  |  |  |  |
| Interfund Transfers (Debt Service, Cap. Outlay, Rev.) | \$ | 892,335 | \$ | 892,335 | \$ | 862,859 | \$ | $(29,476)$ |
| Student Aid |  | 20,480 |  | 20,480 |  | 18,480 |  | $(2,000)$ |
| Debt Principal and Interest |  | 107,206 |  | 107,208 |  | 107,205 |  | (1) |
| Total Other Outgo | \$ | 1,020,021 | \$ | 1,020,023 | \$ | 988,544 | \$ | $(31,477)$ |
| Total Expenditures | \$ | 45,203,717 | \$ | 43,621,874 | \$ | 46,536,011 | \$ | 1,332,294 |
| Net Income (Loss) $\begin{aligned} & \text { 2\% off schedule is } \\ & \text { approx } \$ 595 \mathrm{~K} \text { for }\end{aligned}$ | \$ | $(1,400,504)$ | \$ | 386,169 | \$ | $(2,377,164)$ | \$ | $(976,660)$ |
| Ending Fund Balance | \$ | 9,012,887 | \$ | 10,811,558 | \$ | 8,217,853 | \$ | $(795,034)$ |
|  |  | 19.9\% |  | 24.8\% |  | 17.7\% |  |  |
| Discount Factor @ 3.5\% | \$ | 1,582,130 |  |  | \$ | 1,628,760 |  |  |
| Ending Fund Balance with Discount Factor | \$ | 10,595,017 |  |  | \$ | 9,846,614 |  |  |



BUDGET ASSUMPTIONS


| FTES | 7,150 | 7,270 |
| :--- | ---: | ---: |
| COLA | $1.48 \%$ | $1.10 \%$ |
| Growth | $1.34 \%$ | 0 |
| Base Adjustment | $\$ 23.6 \mathrm{M}$ | $\$ 144,275$ |
| Deficit factor | $0 \%$ | $0 \%$ |
| Mandated Cost Block Grant | $\$ 200 \mathrm{~K}$ | $\$ 200 \mathrm{~K}$ |
| OPEB actual expense |  | $\$ 2.625 \mathrm{M}$ |
| OPEB deposit |  | 0 |
| One time expense | $\$ 600 \mathrm{~K}$ |  |
| Budget income or (defecit) |  | $\$ 1.2 \mathrm{M}$ |

## Budget Planning Parameters for 2017-2018

April 12, 2017

- The college will continue to count two summers' census classes every other year and use state stability funding to maximize FTES apportionment income.
- This will increase FTES reporting by approximately 440 and result in increased apportionment income of approximately $\$ 2.2 \mathrm{M}$.
- Every other year the college will report no census summer FTES which will result in a FTES decline of approximately 890 and stability funding of approximately $\$ 4.45 \mathrm{M}$ to maintain its prior year base apportionment funding.
- FTES for 2016-17 will be approximately 7200 (including two summers); FTES for 2017-18 are estimated to be approximately 6300.
- The college will work to earn all growth and restoration funds; however, additional funding for growth and restoration will not be budgeted until it is actually realized.
- All known contract employee positions and benefits will be budgeted assuming full employment.
- The Unrestricted General Fund will include a discount factor which will be calculated using a 5 year budget vs. actual to project a realistic change in the Unrestricted General Fund balance for the fiscal year.
- The latest School Services of California forecast will be used for Lottery funding and STRS and PERS employer rates.


# Budget Committee discussion <br> 4/19/2017 

## Line item title

Discount Factor

## Short description

Budgets at the college are created using conservative estimates which will tend to overestimate expenses. A discount factor using the past 4 year actual to budget is being used to provide a more realistic estimate for an ending fund balance.

## Paragraph long description

Past budgets at the college have been created using conservative estimates including budgeting for salaries and employee benefits ( $83 \%$ of total Unrestricted General Fund expense) assuming all positions will be filled $100 \%$ of the time and there will be no temporary gaps for recruiting, hiring for midyear retirements, resignations, etc., and in reality such temporary gaps do occur. To account for these temporary gaps when projecting the year end Fund Balance, a Discount Factor is being used to estimate actual expenses and allow for a more realistic projection for the ending fund balance. The past four years' actual vs budget is being used to determine the Discount Factor percentage.

